

Joint Basing 101

**15th Mission Support Group
May 2009**

Overview

- Joint Basing - Why
- Joint Basing - How
 - Elements of Implementation
 - Memorandum of Agreement
 - Joint Management Oversight Structure
- Joint Basing – When (Implementation Schedule)
- What Does It Mean to Me
- Where to Get More Info

Joint Basing – Why

- Recommendation 146 of the 2005 Defense Base Closure & Realignment Commission (BRAC)
 - Realign 26 bases into 12 joint bases with one Military Department assigned as the lead at each location
- Separate Military Departments operating similar installation services at bases in close proximity
- Legal requirement to implement Joint Basing not later than September 15, 2011
- Supports the need for common definitions and standards for delivery of Installation Services
- Requires flexibility in implementation guidance for local requirements

Joint Basing

BRAC 2005 Recommendation 146

Navy Lead

NS Pearl Harbor / Hickam AFB = Joint Base Pearl Harbor-Hickam

Navy Base Guam / Andersen AFB = Joint Region Marianas

Anacostia Annex / Bolling AFB = Joint Base Anacostia-Bolling

NAB Little Creek / Ft Story = Joint Base Little Creek-Story

Army Lead

Ft Lewis / McChord AFB = Joint Base Lewis-McChord

Ft Myer / Henderson Hall = Joint Base Myer-Henderson Hall

Air Force Lead

Charleston AFB / NWS Charleston = Joint Base Charleston

McGuire AFB / Ft Dix / NAES Lakehurst = Joint Base McGuire-Dix-Lakehurst

Andrews AFB / NAF Washington = Joint Base Andrews-Naval Air Facility Washington

Elmendorf AFB / Ft Richardson = Joint Base Elmendorf-Richardson

Lackland AFB / Randolph AFB / Ft Sam Houston = JB Lackland-Sam Houston-Randolph

Langley AFB / Ft Eustis = Joint Base Langley-Eustis

**Lead provides
Installation Support
for the entire
Joint Base**

Joint Basing - Why

- Joint Basing will...
 - preserve mission capabilities and unique Service identity;
 - focus on optimizing installation management
 - require a team effort to be successful.
- Joint Basing will not...
 - mandate a reduction of jobs
 - be a one-size fits all approach
 - be simple to implement, but the results promise value for the effort.

Joint Basing - How

- Optimal Delivery of Installation Management
 - Partnership
 - Business transformation
 - Joint Base Commander delivers all Installation Support
 - Authority, personnel, funding, & real property aligned
 - Joint Management Oversight Structure provides oversight
 - Common Framework
 - Implementation Guidance
 - Common Output Level Standards
 - Cost and Performance Visibility Framework
- Preserve and Enhance Warfighting Capabilities

Joint Basing - How

- Conduct “As-Is” service level/cost analysis
 - Metrics developed by OSD Functional Teams
 - Based on FY05 performance standards and FY04-06 average costs
 - Previous to PBD 720 cuts and programmed BOS reductions in current FYDP
- Common Operating Level Standards (COLS) set for Joint Bases based on questionnaire metrics
- Installations will determine optimal delivery method/organization to provide the established standard
- Given estimated cost for organization – determine Component’s “fair share” allocation costs for each function using cost drivers
- Joint Base Installation Support funding will need to be protected in order for installations to deliver “approved performance standards”
- Final fair share costs may be at or above existing programmed resourcing levels

Joint Basing - How

- DepSecDef signed overarching Implementation Guidance Jan 22, 2008
- Significant cross-Departmental effort to fill in details
 - 36 Teams in 15 Functional Working Groups
 - 49 installation support functions (e.g., Command Support, Community Logistics, Information Technology)
 - 128 sub-functions (e.g., Equipment Maintenance, Revenue-Generating Programs, Vehicle Maintenance)
 - Output:
 - 265 performance-based metrics (definitions, outputs, cost drivers) called Common Output Level Standards (COLS)
 - Detailed supplemental guidance for 13 key functional areas
 - Detailed template and guidance for Memoranda of Agreement

Outstanding teamwork in resolving numerous, complex issues

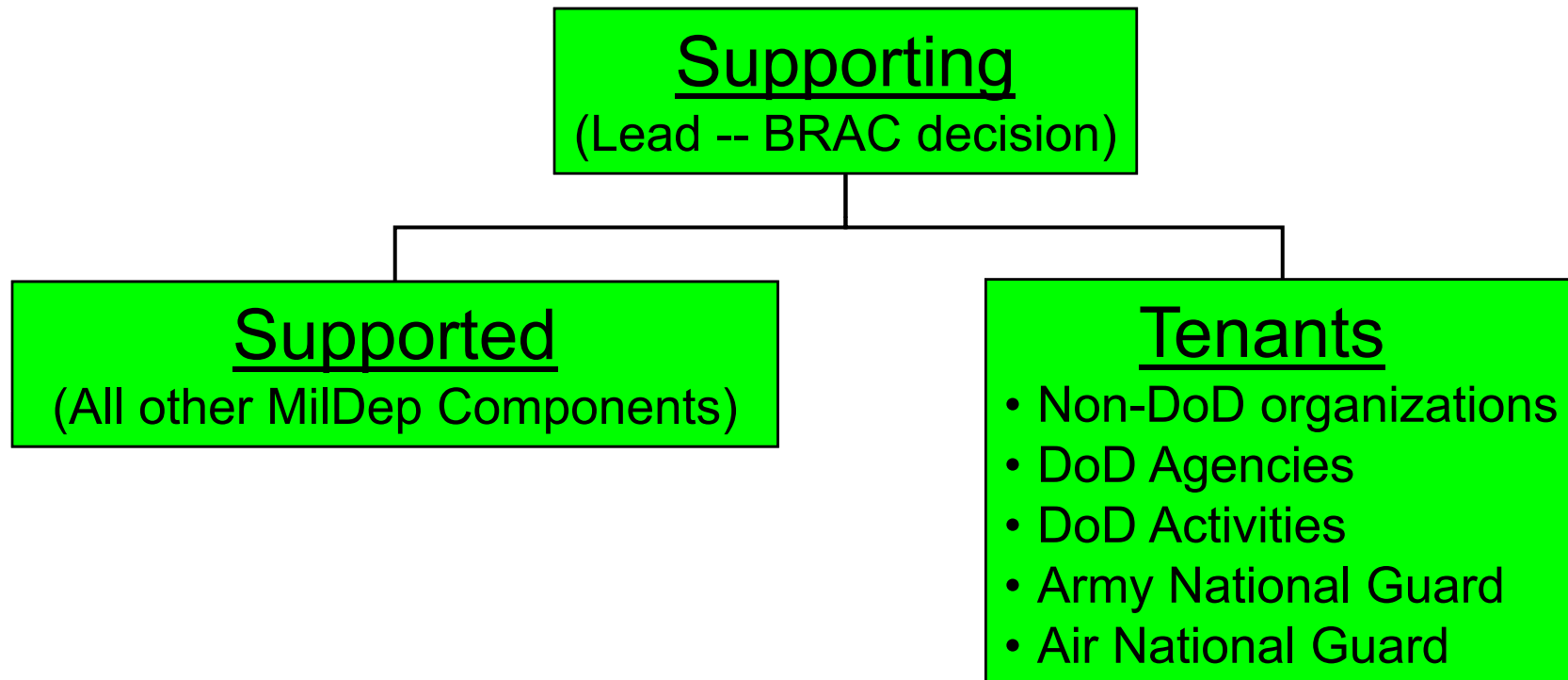
Functional Working Groups (FWGs)

- 1) Facilities (Sustainment; Services; Real Property Mgt/Engineering Services; Utilities; and Base Support Vehicles & Equipment)
- 2) Fire Protection & Emergency Services
- 3) Environmental Services (Environmental Compliance; Pollution Prevention; Environmental Conservation; and Environmental Restoration)
- 4) Housing (Family Housing Services; Unaccompanied Personnel Housing; Lodging; Laundry & Dry Cleaning)
- 5) MWR & Child and Youth Programs
- 6) Warfighter & Family Services
- 7) Food Services
- 8) IT Services Management
- 9) Logistics Support (Supply, Storage, and Distribution-Munitions, Non-Munitions, and Fuels; Installation Movement)
- 10) Command Management (Admin Mgmt/Publication & Printing/Records Admin; Executive Office; Postal Services; Honors & Protocol; Advisory Services; IG & IR)

Functional Working Groups (cont)

- 11) Chaplain Ministry
- 12) Public Affairs
- 13) Legal Support
- 14) Financial Management
- 15) Management Analysis
- 16) Installation Safety
- 17) Procurement Operations
- 18) Protection Support (Law Enforcement; Physical Security; and Installation Protection Support, Small Arms Range Management)
- 19) Readiness Engineering
- 20) Airfield Ops
- 21) Ports Services

Joint Basing - How



Any Military Department organization previously treated as a tenant will be classified as part of the supporting or supported Component

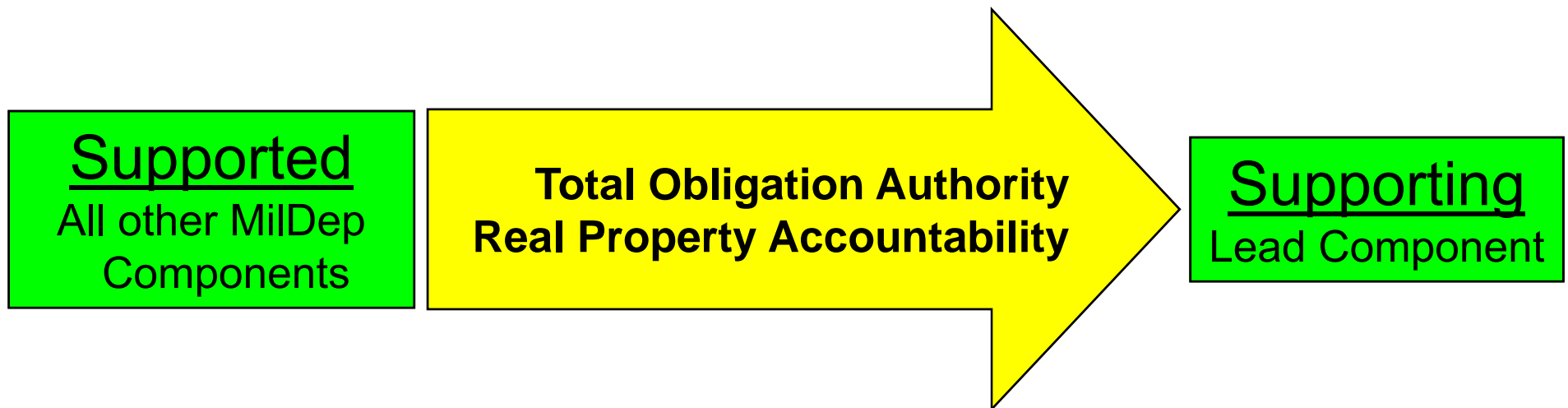
Joint Basing – How

Terminology:

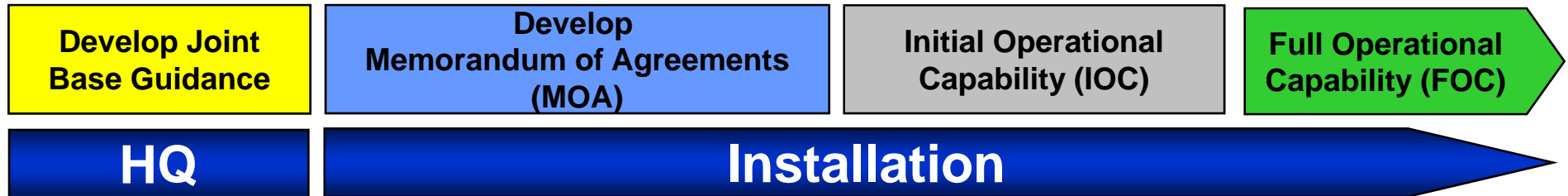
- **Supported** Component – Component transferring Installation Support (IS) management functions to another at the Joint Base (JBPHH = Air Force)
- **Supporting** Component – Component having IS functions transferred to them and now responsible for providing IS to the entire Joint Base (JBPHH = Navy)
- **IS** – Installation Support, the services and support activities utilized for life-cycle installation management: i.e., Facilities, Services, Housing, Environment.

Joint Basing - How

Transfer of real property and total obligation authority from supported Components to the supporting Component to occur prior to full operational capability



Elements of Joint Basing Implementation



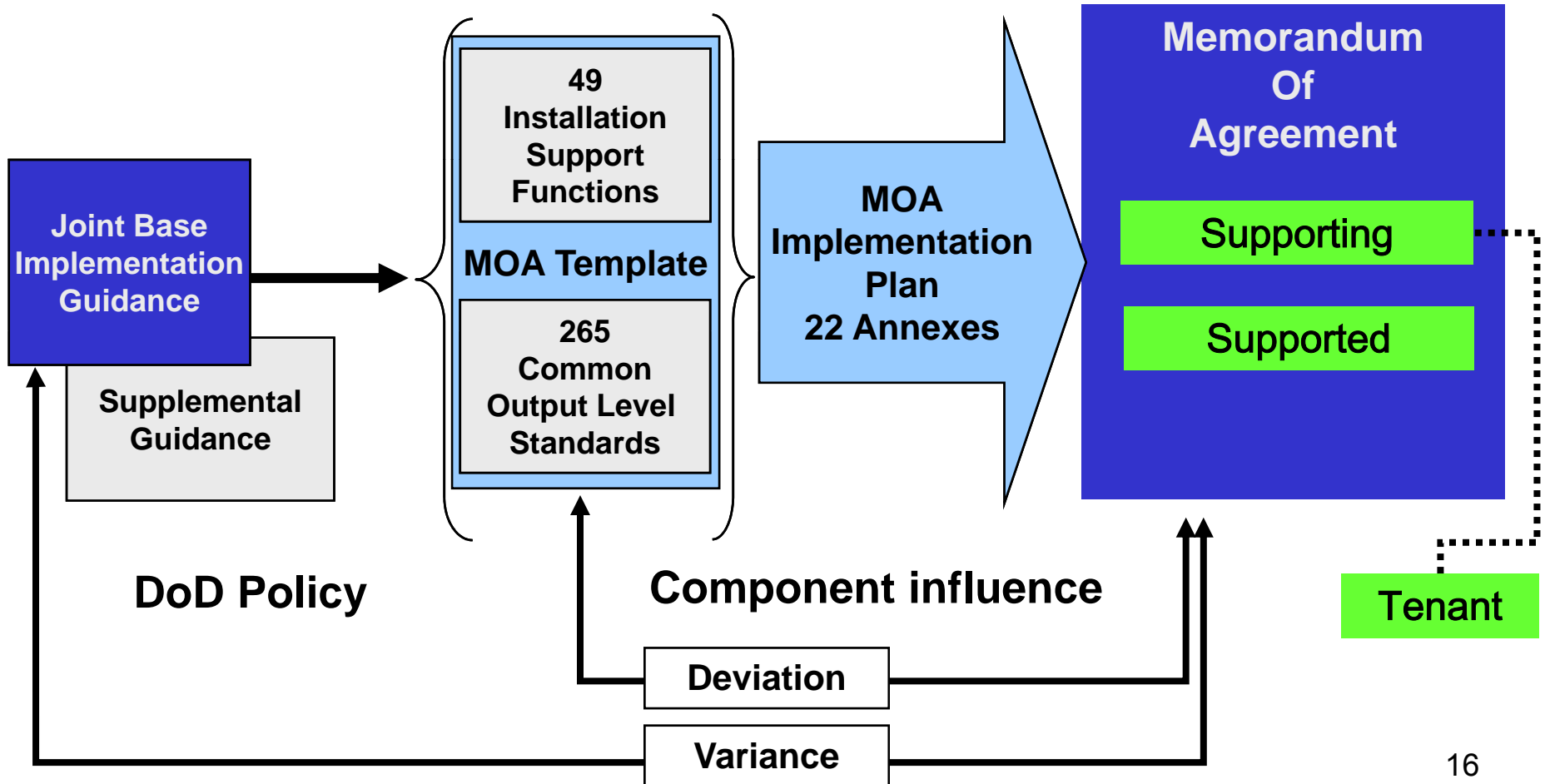
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| <ul style="list-style-type: none"> ✓ Issue Joint Base Implementation Guidance ✓ Complete Supplemental Guidance/MOA Template ✓ Define Joint Base Performance Standards ✓ Assign Installations to Phases | <ul style="list-style-type: none"> • Conduct real property assessment and valuation • Design optimal organization • Identify positions to transfer • Develop budget details • Baseline historical cost and performance data • Perform comparative benchmarking | <ul style="list-style-type: none"> • Reimbursement for contract consolidation • Posture for civilian transfer and transition of military billets • Reimbursement for interim services due to relocation • Real property transfer plan • Physical reassignment and repositioning of resources | <ul style="list-style-type: none"> • Full civilian installation support transferred • TOA and real property transfer effective • Continue and complete transition of military billets |
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Memorandum of Agreement (MOA)

- Description of the Joint Base Command structure
- Documents Supporting/Supported relationships:
 - Alignment of activities
 - Resource transfer arrangements
 - Real Property agreements
 - Installation support output level standards
 - ICC-approved variations and deviations
- Signed by Components' Vice Chiefs of Staff

Memorandum of Agreement (MOA) Process

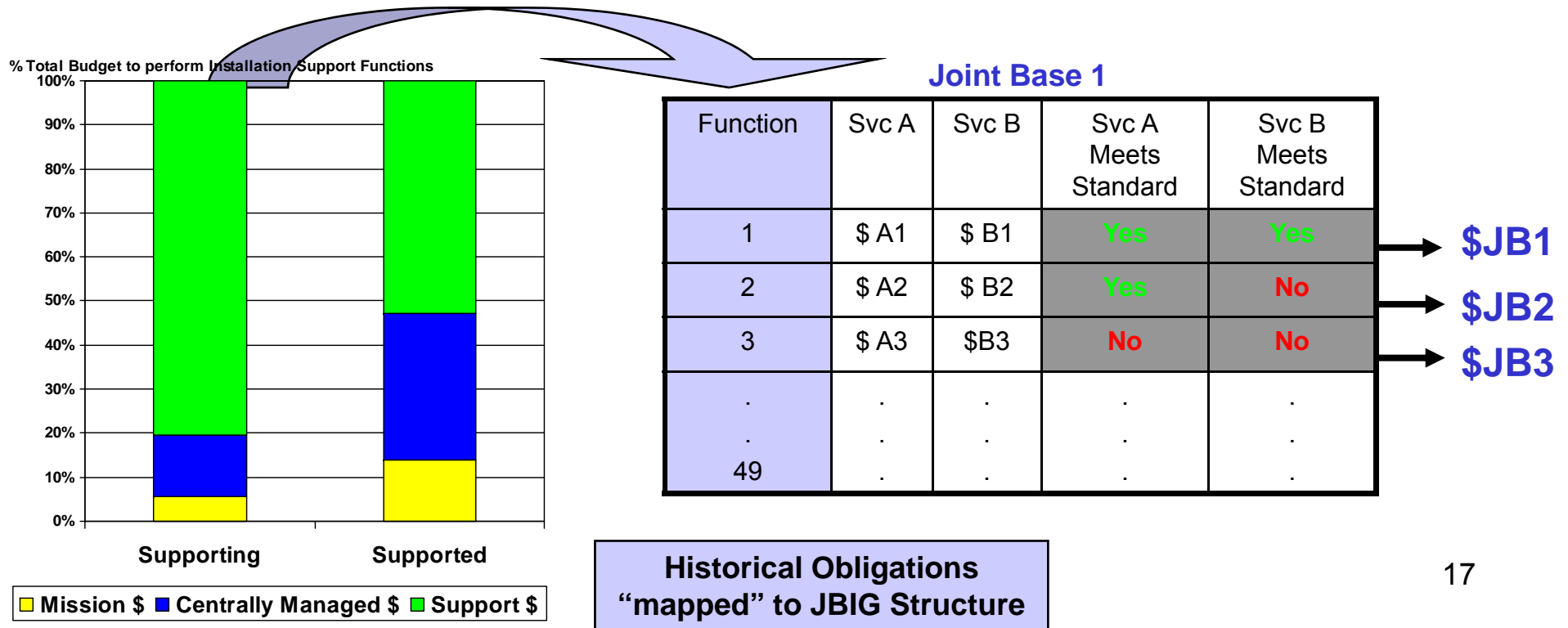
MOA will document Joint Base organization, budget detail, real property assessment, and performance output level standards



Memorandum of Agreement (MOA) Total Obligation Authority Transfer

TOA transfer based on a “bottom-up” requirements definition process

- Joint Bases estimate cost to perform each function at the OSD-approved common output level standard
- Requires “full disclosure” of installation and mission resourcing



Joint Management Oversight Structure Process



Joint Basing - When Implementation Schedule

Phase I Installations

NAB Little Creek / Ft Story
 Ft Myer / Henderson Hall
 Andrews / NAF Washington
 McGuire AFB/Ft Dix/NAES Lakehurst
 Navy Base Guam / Andersen AFB

Phase II Installations

Anacostia Annex / Bolling AFB
 NS Pearl Harbor / Hickam AFB
 Ft Lewis / McChord AFB
 Charleston AFB / NWS Charleston
 Elmendorf AFB / Ft Richardson
 Lackland AFB/ Randolph AFB/ Ft Sam Houston
 Langley AFB / Ft Eustis

Event	No Later Than
Phase I Memorandum of Agreements (MOAs) signed	Sept 30, 2008
Phase I Initial Operational Capability (IOC)	Jan 31, 2009
Phase I Full Operational Capability (FOC)	Oct 1, 2009
Phase II MOAs signed	Sept 30, 2009
Phase II IOC	Jan 31, 2010
Phase II FOC	Oct 1, 2010

Joint Basing

What Does It Mean To Me?

- Joint Basing is the pilot to standardizing base installation management services across DoD
 - You are an essential member of the DoD
 - Goal of Joint Basing is to provide the right level of services for military members and their families (you)
 - You can become part of a larger family that crosses services
 - If your position/organization currently provides installation support to Hickam AFB, you may soon be providing on a larger scale to the entire Joint Base Pearl Harbor-Hickam
- Joint Basing is “doing installation management right”
 - Enhancing your warfighter capabilities – we fight jointly, now we can train as we fight and live as we fight
 - Generate a more powerful military
 - Improve combat effectiveness, while reducing costs

Joint Basing

What Does It Mean To Me?

- Joint Basing informs senior DoD leadership of “real” costs to manage infrastructure
 - Need to assess both current operational costs against COLS
 - Need to assess facility and equipment condition, as it contributes to mission success
 - Establishes the framework within which resourcing decisions can be made based on established standards, metrics and risks
 - Can use that information to support DoD requirements with Office of Management and Budget, Congress and public
- Need to validate BRAC Joint Basing cost and savings estimates
 - \$183.8 million recurring savings estimate at FOC

Joint Basing

How We Will Get There

- **Leadership**
- **Common Framework**
- **Flexibility**
- **Communication**

Joint Basing is a complex initiative that must be carefully planned and executed

Where to get more info

- **See our website:**
 - <http://www2.hickam.af.mil/library/joint-basinginformation/index.asp>.
 - **FAQs, Newsletters, Definitions**
 - **Submit your own questions**
- **Attend commanders calls/civilian calls/town hall meetings**
- **Newspaper articles, press releases**